

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF OREGON  
PORTLAND DIVISION

**ELLEN M. McCRACKEN,**

**10-CV-937-ST**

**Plaintiff,**

**OPINION AND ORDER**

**v.**

**PORLAND GENERAL ELECTRIC, et  
al.,**

**Defendants.**

**ELLEN M. MCCRACKEN**  
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**Plaintiff, *Pro Se***  
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**BROWN, Judge.**

This matter comes before the Court on Plaintiff Ellen M. McCracken's *pro se* Motion (#73) for A Court Order of Preliminary Injunction of Status Quo Pendent Lite & Restraining Order on PGE Shut Off of Electric Service: 04/18/2011. For the reasons that follow, the Court **DENIES** the Motion.

**BACKGROUND**

In August 2010 Plaintiff filed a motion seeking a temporary restraining order (TRO) requiring Defendant Portland General Electric (PGE) to return power service to her residence. On August 13, 2010, the Court held a hearing on Plaintiff's Motion

and denied it on the ground that there was not any basis in the record to conclude that the Court had subject-matter jurisdiction to enter the requested TRO.

On August 16, 2010, Plaintiff filed a Motion for the Court to Vacate its August 13, 2010, Order, which the Court construed as a Motion for Reconsideration. On August 17, 2010, the Court entered an Order granting Plaintiff's Motion for Reconsideration to the extent that the Court would reconsider its prior ruling, but ultimately the Court adhered to its prior ruling. The Court noted:

Despite references to various federal laws, Plaintiff's Complaint is fairly limited to a billing dispute with Defendants, and Plaintiff has not shown that she challenges or seeks to enforce any federal or constitutional law. Although Plaintiff now contends she is pursuing a claim for equal access to government services under the Americans with Disabilities Act, the record reflects Plaintiff was provided with the maximum amount of energy assistance for which she was eligible and that those funds were managed and dispersed through state and county assistance programs. As the Court noted at the August 13, 2010, hearing, the Court is not dismissing this action as a whole but holds only that this Court does not have jurisdiction on the record before it to rule on a TRO. All other pending matters will be considered in due course by Magistrate Judge Janice M. Stewart.

On November 8, 2010, Plaintiff filed a document titled Amended 10/21/2010 Basis of Jurisdiction: Federal Question of Constitutionality of Corporate & Regulatory Rules & Procedures, which the Court construed as a Motion for Reconsideration of the

Court's August 17, 2010, Order denying her Motion seeking a TRO.

On November 17, 2010, the Court held a telephone conference with Plaintiff and thereafter issued an Order in which it found:

If Plaintiff wishes to proceed with this matter, Plaintiff must begin the process to effect service on Defendants. Specifically, Plaintiff must complete a Summons for each Defendant and deliver to the Clerk of Court for each Defendant the Summons together with a copy of Plaintiff's pleadings. At Plaintiff's request, the Court extends the deadline for Plaintiff to make these submissions from 12/1/10 to no later than January 7, 2011. . . . After Plaintiff submits these service documents to the Clerk of Court, the Clerk will request the U.S. Marshal to serve each Defendant with said documents. If Plaintiff does not complete a Summons for each Defendant and provide the Summons and a copy of Plaintiff's pleadings for each Defendant to the Clerk of Court by January 7, 2011, this matter will be dismissed.

On January 7, 2011, Plaintiff filed an Amended Complaint.

On January 20, 2011, Returns of Service were filed as to all Defendants.

On January 26, 2011, Plaintiff filed a Motion for TRO Preliminary Injunction to Reinstate Electrical Service and to Cease and Desist from Shut Off of Power until Final Disposition of Case.

On January 28, 2010, the Court heard oral argument on Plaintiff's Motion seeking a TRO and denied it on the record.

On February 7, 2011, the Court issued an Opinion and Order denying Plaintiff's Motion for Reconsideration and Plaintiff's Motion for TRO Preliminary Injunction to Reinstate Electrical

Service and to Cease and Desist from Shut Off of Power until Final Disposition of Case on the grounds that (1) the Court does not have jurisdiction to address the billing dispute that is at the heart of Plaintiff's Motions within the context of a TRO and (2) Plaintiff advised the Court that PGE had restored her power supply, and, therefore, Plaintiff did not establish any imminent risk that she would suffer irreparable injury if the injunctive relief she sought was not granted.

On April 18, 2011, Plaintiff filed the instant Motion seeking a preliminary injunction related to PGE's alleged withholding of "deposits in the amount of \$458.00."

**STANDARDS**

A party seeking a preliminary injunction must demonstrate (1) it is likely to succeed on the merits, (2) it is likely to suffer irreparable harm in the absence of preliminary relief, (3) the balance of equities tips in its favor, and (4) an injunction is in the public interest. *Winter v. Natural Res. Def. Council*, 129 S. Ct. 365, 374 (2008). "The elements of the preliminary injunction test are balanced, so that a stronger showing of one element may offset a weaker showing of another. For example, a stronger showing of irreparable harm to plaintiff might offset a lesser showing of likelihood of success on the merits." *Alliance For The Wild Rockies v. Cottrell*, No.

09-35756, 2011 WL 208360, at \*4 (9<sup>th</sup> Cir. Jan. 25, 2011)(citing *Winter*, 129 S. Ct. at 392). Accordingly, the Ninth Circuit has held "'serious questions going to the merits' and a balance of hardships that tips sharply towards the plaintiff can support issuance of a preliminary injunction, so long as the plaintiff also shows that there is a likelihood of irreparable injury and that the injunction is in the public interest." *Id.*, at \*7.

"An injunction is a matter of equitable discretion" and is "an extraordinary remedy that may only be awarded upon a clear showing that the plaintiff is entitled to such relief." *Winter*, 129 S. Ct. at 376, 381.

In the first instance, however, the Court must have jurisdiction to grant injunctive relief. See *Taylor v. Westly*, 488 F.3d 1197, 1202 (9<sup>th</sup> Cir. 2007). See also *Global Verge, Inc. v. Rodgers*, No. 2:10-cv-01360-RLH-RJJ, 2011 WL 70611, at \*8 (D. Nev. Jan. 7, 2011)( "The Court cannot issue a temporary restraining order or a preliminary injunction against parties over which it does not have personal jurisdiction." ).

#### DISCUSSION

As the Court has noted at oral argument and in its February 7, 2011, Opinion and Order, Oregon law sets out a process for addressing disputes with utilities related to turning off power and billing matters, including review of administrative

proceedings by the state court. Specifically, Oregon Administrative Rule 860-021-0015(1) and (2) provide:

(1) When a dispute occurs between a customer . . . and a utility about any bill, charge, or service, the utility shall thoroughly investigate the matter and promptly report the results of its investigation to the customer.

\* \* \*

(2) The utility shall inform the customer or applicant of the right to supervisory review of any dispute. . . . If a dispute is not resolved, the utility shall notify the customer or applicant of the [Public Utility] Commission's dispute resolution procedure.

Rule 860-021-0015(5) provides: "If a registered dispute cannot be resolved informally, the [Public Utility] Commission's Consumer Services Division shall advise the complainant of the right to file a formal written complaint with the Commission." After the complaint is filed and the utility answers, "[t]he matter shall then be set for expedited hearing." *Id.*

If the Public Utility Commission (PUC) fails to act or the customer disagrees with PUC's action, the customer may file a lawsuit against PUC pursuant to Oregon Revised Statute § 183.484. *Isom v. Portland Gen. Elec. Co.*, 67 Or. App. 97, 103 (1984) ("If the Commissioner fails or refuses to act, the customer may petition the court to compel him to act pursuant to ORS

183.490;<sup>1</sup> or, if the Commissioner acts and the customer disagrees with the action or results, the customer may file suit against the Commissioner pursuant to . . . 183.484.").

In turn, Oregon Revised Statute § 183.484(1) provides:

Jurisdiction for judicial review of orders other than contested cases is conferred upon the Circuit Court for Marion County and upon the circuit court for the county in which the petitioner resides or has a principal business office. Proceedings for review under this section shall be instituted by filing a petition in the Circuit Court for Marion County or the circuit court for the county in which the petitioner resides or has a principal business office.

Accordingly, under Oregon law jurisdiction for Plaintiff's immediate billing and service disputes with PGE lies either with the Marion County Circuit Court or the circuit court for the county in which Plaintiff resides; *i.e.*, jurisdiction for that dispute does not lie with this Court. At the hearing on Plaintiff's last Motion, the Court brought these statutory provisions to Plaintiff's attention. When asked whether she had pursued these processes, Plaintiff acknowledged she had not done so. Plaintiff also does not assert in her current Motion that she has pursued these administrative remedies.

Moreover, the Court notes all Defendants have moved to dismiss the claims against them. Magistrate Judge Stewart

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<sup>1</sup> Oregon Revised Statute § 183.490 provides: "The court may, upon petition as described in ORS 183.484, compel an agency to act where it has unlawfully refused to act or make a decision or unreasonably delayed taking action or making a decision."

recently entered an Order permitting Plaintiff to file a Supplemental Response to Defendants' Motions and noted she will take both Motions under advisement on May 9, 2011.

In her latest Motion for a Preliminary Injunction, Plaintiff once again asserts claims related to her billing dispute with PGE. Accordingly, this Court again concludes jurisdiction for the "billing dispute" at the heart of Plaintiff's Motion for Preliminary Injunction is limited to a state court pursuant to Oregon Revised Statute § 183.484(1), and, therefore, this Court does not have jurisdiction to address those issues within the context of Plaintiff's Motion for Preliminary Injunction.

In addition, Plaintiff notes in her Motion that a representative from PGE has informed her that "PGE has no intention" of shutting off Plaintiff's power "at this time." Accordingly, Plaintiff has not established any imminent risk that she will suffer irreparable injury if the injunctive relief she seeks is not granted.

On this record the Court again concludes it does not have subject-matter jurisdiction to rule on Plaintiff's Motion for Preliminary Injunction when the basis for her Motion is a "billing dispute" over which only a state circuit court has jurisdiction. In any event, Plaintiff has not established a sufficient basis for this Court to enter a preliminary

injunction. Accordingly, the Court denies Plaintiff's Motion for Preliminary Injunction.

**CONCLUSION**

For these reasons, the Court **DENIES** Plaintiff's Motion (#73) for A Court Order of Preliminary Injunction of Status Quo Pendent Lite & Restraining Order on PGE Shut Off of Electric Service: 04/18/2011.

The Court **ADVISES** Plaintiff that it will not address any further motions seeking temporary injunctive relief related to Plaintiff's billing dispute at least until Magistrate Judge Stewart issues Findings and Recommendation related to Defendants' pending Motions to Dismiss.

IT IS SO ORDERED.

DATED this 19<sup>th</sup> day of April, 2011.

/s/ Anna J. Brown

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ANNA J. BROWN  
United States District Judge